Auditor's Management Report

for the

# Flemington-Raritan Regional School District

in the

County of Hunterdon New Jersey

for the

Fiscal Year Ended June 30, 2012

#### INDEPENDENT AUDITOR'S MANAGEMENT REPORT OF ADMINISTRATIVE FINDINGS FINANCIAL AND COMPLIANCE

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#### INDEPENDENT AUDITOR'S REPORT ON SUPPLEMENTARY INFORMATION REQUIRED BY THE <u>NEW JERSEY DEPARTMENT OF EDUCATION</u>

Honorable President and Members of the Board of Education Flemington-Raritan Regional School District County of Hunterdon Flemington, New Jersey 08822

We have audited, in accordance with U.S. generally accepted auditing standards and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Flemington-Raritan Regional School District in the County of Hunterdon, New Jersey, as of and for the year ended June 30, 2012, and have issued our report dated November 13, 2012.

In connection with our audit of the 2011-2012 basic financial statements of the Flemington-Raritan Regional School District, County of Hunterdon, New Jersey, we considered the District's internal control structure, its compliance with laws and regulations and other matters required by the New Jersey Department of Education. The results and findings of our procedures are described in the following Auditor's Management Report on Administrative Findings - Financial Compliance and Performance.

Our audit was made for the purpose of forming an opinion on the basic financial statements taken as a whole. The Schedules of Meal Count Activity - School Food Service Fund and the Schedule of Audited Enrollments Application for State School Aid and Calculation of Excess Surplus are not a required part of the basic financial statements of the Flemington-Raritan Regional School District but is supplementary information required by the New Jersey Department of Education. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly presented in all material respects in relation to the basic financial statements taken as a whole.

# SUPLEE, CLOONEY & COMPANY

This report is intended solely for the information of the Flemington-Raritan Regional School District, County of Hunterdon, New Jersey, the New Jersey Department of Education and federal and state audit agencies and is not intended to be and should not be used by anyone other than these specified parties.

loom CERTIFIED PUBLIC ACC

n PUBLIC SCHOOL ACCOUNTANT NO. 962

November 13, 2012

#### SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Flemington-Raritan Regional Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### ADMINISTRATIVE PRACTICES AND PROCEDURES

#### Insurance

Insurance coverage was carried in the amounts as detailed in the District's CAFR (See Exhibit "J-20").

#### **Official Bonds**

NAME	POSITION	AMOUNT <u>OF BONDS</u>
Kay Hayes	Treasurer of School Monies	\$300,000.00
Stephanie Voorhees	Board Secretary/School Business Administrator	150,000.00
All Employees	Blanket Bond	500,000.00

Adequacy of insurance coverage is the responsibility of the Board of Education.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs differed from the estimated costs. The Board made a proper adjustment to the billings to sending Districts for the change in per pupil costs in accordance with <u>N.J.A.C.</u>6A:23-3.1(f)3.

#### FINANCIAL PLANNING, ACCOUNTING AND REPORTING

#### Examination of Claims

Our audit of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### FINANCIAL PLANNING, ACCOUNTING AND REPORTING (CONTINUED)

#### Payroll Account

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

#### **Reserve for Encumbrances and Accounts Payable**

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable without exception.

#### **Unemployment Compensation Insurance Trust Fund**

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with  $\underline{N.J.A.C.}_{6A:23-2.2(g)}$  as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-2.4. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### **Board Secretary's Records**

The financial records, books of account and minutes of the Board Secretary were maintained in satisfactory condition and an encumbrance system was fully implemented.

#### Treasurer's Records

The records maintained by the Treasurer of School Monies were in agreement with the records maintained by the Board Secretary/School Business Administrator.

# Elementary and Secondary Education Act (E.S.E.A.)/ Improving America's Schools Act (IASA) as Reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title II A and D, Title III and Title IV of the Elementary and Secondary Education Act as amended and reauthorized.

#### **Other Special Federal and State Projects**

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### SCHOOL PURCHASING PROGRAMS

#### **Contracts and Agreements Requiring Advertisement for Bids**

#### N.J.S.A. 18A:18A-3 States:

"a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$26,000.00, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefore, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$36,000.00. Such authorization may be granted or each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

#### SCHOOL PURCHASING PROGRAMS (CONTINUED)

#### **Contracts and Agreements Requiring Advertisement for Bids (Continued)**

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment to the nearest \$1,000.00. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

<u>N.J.S.A</u>.18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law.

The board of education may, by resolution approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

Effective July 1, 2010 the bid thresholds in accordance with N.J.S.A. 18A:18A-3(as amended) and 18A:39-3 is \$26,000.00 and \$17,500.00 respectively.

At its annual reorganization meeting, the Board appointed Stephanie Voorhees as the Qualified Purchasing Agent. In addition, at the July 19, 2010 meeting, the Board increased the bid threshold to \$36,000.00.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies; the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

#### SCHOOL PURCHASING PROGRAMS (CONTINUED)

#### **Contracts and Agreements Requiring Advertisement for Bids (Continued)**

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of <u>N.J.S.A.</u>18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per <u>N.J.S.A.</u> 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the School Board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. My examination did reveal however, that the district did purchase goods through the use of state contracts.

#### SCHOOL FOOD SERVICE

The financial transactions and statistical records of the School Food Services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis. No exceptions were noted.

Cash receipts and bank records were review for timely deposit without exception.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision that the food service program will generate a profit. The operating results provision has been met.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used. No exceptions were noted.

The cash disbursements records reflected expenditures for program related goods and services. The appropriated revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

#### SCHOOL FOOD SERVICE (CONTINUED)

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the board of education. No exceptions were noted.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the edit check worksheet was completed. Reimbursement claims were submitted in a timely manner. No exceptions were noted.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced priced meal policy is uniformly administered throughout the School system. The required verification procedure for free and reduced price applications was completed and available for review. No exceptions were noted.

Food Distribution Program commodities were received and an inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in Section G of the CAFR.

#### STUDENT BODY ACTIVITIES/ATHLETIC FUNDS

#### FLEMINGTON-RARITAN SCHOOL FUNDS

A cash receipts and disbursement record were maintained in satisfactory condition.

All receipts were promptly deposited in the bank.

#### **APPLICATION FOR STATE SCHOOL AID**

Our audit procedures included a test of information reported in the October 15, 2011 Application for State School Aid (A.S.S.A) for on-roll, private schools for the handicapped, low income, and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

#### PUPIL TRANSPORTATION

Our audit procedures included a test of on roll status reported in the 2011-2012 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

#### FOLLOW-UP ON PRIOR YEAR'S FINDINGS

Not applicable

#### RECOMMENDATIONS

None

#### FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2011

	2012-2013 Application for State School Aid			Sample for Verification				Private Schools for Disabled								
	Repo A.S	rted on .S.A.	Repo Work	rted on papers		4		mple ted from	Reg	ed per isters	Reg	rs per isters	Reported on A.S.S.A. as	Sample for		
		Roll		Roll		Errors		papers		Roll		Roll	Private	Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Preschool Full Day Preschool	9		9				1		1							
Half Day Kindergarten	279		279				24		24							
Full Day Kindergarten	32		32				3		3							
One	344		344				29		29							
Two	322		322				27		27							
Three	369		369				31		31							
Four	342		342				29		29							
Five	370		370				31		31							
Six	339		339				29		29							
Seven	360		360				30		30							
Eight	337		337				28		28							
Nine Ten																
Eleven																
Twelve																
Post-Graduate																
Adult H.S. (15+CR.)																
Adult H.S. (1-14 CR.)																
Subtotal	3,103		3,103				262		262					<u></u>		
Special Ed - Elementary	275		275				23		23				4	4	4	
Special Ed - Middle School	167		167				14		14				2	2	2	
Special Ed - CSSD																
Subtotal	442		442				37		37				6	6	6	·····
Co. Voc Regular																
Co. Voc. Ft. Post Sec. Totals	3,545	······	3,545	<u> </u>			299		299				6	6	6	
i ulais	3,040		3,040		<u>1997-1997-1997</u> -					-		<u></u>	0	0		
Percentage Erro	r			-	0%	0%					0%	0%				0%

#### FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2011

		esident Low Income		Saı	nple for Verificatio	<u>n</u>		nt LEP Low Inco	me	Sample for	Verification	
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP low Income	Reported on Workpapers as LEP low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
Half Day Preschool												
Full Day Preschool												
Half Day Kindergarten	10	10		5	5		6	6		5	5	
Full Day Kindergarten	24	24		12	12		20			15	15	
One	47	47		23	23		21			15	15	
Two	42	42		20	20		12			9	9	
Three	29	29		14	14		8	-		6	6	
Four	26	26		12	12		1	1		1	1	
Five	37	37		18	18		7	•		5	5	
Six	25	25		12	12		2	2		2	2	
Seven	31	31		14	14							
Eight	27	27		13	13		1	1		1	1	
Nine												
Ten												
Eleven												
Twelve												
Post-Graduate												
Adult H.S. (15+CR.)												
Adult H.S. (1-14 CR.)												
Subtotal	298	298		143	143		78	78		59	59	
Special Ed - Elementary	46	46		22	22		2	2		2	2	
Special Ed - Middle	31	40 31		15	15		2	2 1		2 1	2 1	
Special Ed - High	51	51		10	15		1	I		ı	1	
Subtotal	77	77		37	37		3	3		3	3	. <u></u>
Co. Voc Regular												
Co. Voc. Ft. Post Sec.												
Totals	375	375		180	180		81	81	····	62	62	
Percentage Error			0%			0%		-	0%	 E,		0%
			Trans	sportation								
	Reported on DRTRS by	Reported on DRTRS by										

0%

	DOE/county	District	Errors	Tested	Verified	Errors
Reg Public Schools, col. 1 Reg -SpEd, col. 4	1,806 426	1,806 426		217 50	217 50	
Transported - Non-Public, col. 3	17	17		2	2	
Special Ed Spec, col. 6	100	100		12	12	
Totals	2,349	2,349		281	281	

#### FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 14, 2011

	Resid	ent LEP NOT Low Incom	ne	Sample for Verification				
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers		Sample Errors		
Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten One Two Three Four Five Six Seven Eight Nine	15 2 6 3 3 1 1	15 2 6 3 3 1 1		12 2 5 3 3 1 1	12 2 5 3 3 1 1			
Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14 CR.) Subtotal		31		27	27			
Special Ed - Elementary Special Ed - Middle Special Ed - High Subtotal								
Co. Voc Regular Co. Voc. Ft. Post Sec. Totals	31	31		27	27			
Percentage Error			0%			0%		

#### FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT

#### SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM - STATE ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

PROGRAM	MEAL	MEALS	MEALS
	CATEGORY	CLAIMED	<u>TESTED</u>
State School Lunch	Paid	210,946	210,946
	Reduced	10,358	10,358
	Free	45,874	45,874
	TOTAL	267,178	267,178

#### FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT

#### SCHEDULE OF MEAL COUNT ACTIVITY FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM - FEDERAL ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

PROGRAM	MEAL	MEALS	MEALS
	<u>CATEGORY</u>	CLAIMED	<u>TESTED</u>
National School Lunch	Paid	210,946	210,946
	Reduced	10,358	10,358
	Free	45,874	45,874
	TOTAL	267,178	267,178
National School Breakfast	Paid	813	813
	Reduced	1,345	1,345
	Free	1,240	11,240
	TOTAL	13,398	13,398

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#### FLEMINGTON-RARITAN REGIONAL SCHOOL DISTRICT

#### SCHEDULE OF CALCULATION OF EXCESS SURPLUS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

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#### **REGULAR DISTRICT**

#### SECTION 1

#### 2% Calculation of Excess Surplus

2011 - 2012 Total General Fund Expenditures per CAFR Ex. C-1	\$_52,973,704.31	
Decreased by: On-Behalf TPAF Pension & Social Security Assets acquired under Capital Leases Adjusted 2011 - 2012 General Fund Expenditures	4,030,511.82	\$48,943,192.49_
2% of Adjusted 2011 - 2012 General Fund Expenditures		978,863.85
Greater of line above or \$250,000.00		978,863.85
Increased by: Allowable Adjustment		291,993.79
Maximum Unreserved/Undesignated Fund Balance		\$1,270,857.64_
SECTION 2		
Total General Fund Balances @ 6-30-12 Decreased by: Year-end Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus-Designated for Subsequent Year's Expenditures Other Restricted Fund Balances Assigned Fund Balance - Unreserved - Designated for Subsequent Year's Expenditures	\$ 6,654,353.85 1,482,357.72 1,396,834.98 74,716.91 513,252.02	
Total Unassigned Fund Balance		\$ 3 187 192 22

Total Unassigned Fund Balance

\$\_\_\_\_3,187,192.22

# SECTION 3

Restricted Fund Balance-Excess Surplus	\$_	1,916,334.58
Recapitulation of excess surplus as of June 30, 2012		
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures	\$	1,396,834.98
Reserved Excess Surplus		1,916,334.58
Total	\$_	3,313,169.56
Detail of Allowable Adjustments		
Extraordinary Aid Unbudgeted TPAF Wage Freeze Grant Funding	\$	272,932.00
Additional Non-Public School Transportation Aid		19,061.79
	\$_	291,993.79
Detail of Other Restricted Fund Balance		
Statutory restrictions:	¢	74 740 04
Capital reserve	\$_	74,716.91
Total Other Restricted Fund Balance	\$_	74,716.91